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PAGE 01 STATE 269485 042306Z
ORIGIN AF-01

RELEASED IN PART
B1, 1.4(B), 1.4(D)

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DRAFTED BY: AF:RERVIN:RME

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FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK PRIORITY
AMEMBASSY KIGALI
AMEMBASSY KINSHASHA
AMEMBASSY BUJUMBURA
AMEMBASSY NAIROBI
AMEMBASSY KAMPALA
AMEMBASSY ADDIS ABABA
INFO AMEMBASSY PARIS
AMEMBASSY LONDON
USMISSION GENEVA

C O N F I D E N T I A L STATE 269485

E.O. 12356: DECL: OADR

TAGS: OVIP, RW, SO

SUBJECT: A/S MOOSE MEETS WITH USYG FOR PKO KOFI ANNAN 9/27

1. SUMMARY. A/S MOOSE MET WITH USYG FOR PKO KOFI ANNAN
ON THE MARGINS OF THE UNGA SEPTEMBER 27. ANNAN DESCRIBED
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PAGE 02 STATE 269485 042306Z
HOW THE CONTROVERSY OVER THE RECENTLY RELEASED UNHRC
REPORT LED TO THE FORMATION OF A JOINT UN-GOR
INVESTIGATION AND TO A POSSIBLE REORGANIZATION OF UN
OPERATIONS. HE PROMISED TO RESOLVE THE REMAINING UNAMIR
DEPLOYMENT ISSUES WHEN KAHN RETURNS FROM PAKISTAN, AND
AGREED THAT IF AN EXPANDED MANDATE BECAME NECESSARY, A
CHAPTER 7 MANDATE WOULD NOT BE SOUGHT. HE ALSO AGREED TO
CALL WORLD BANK VP JAYCOX [REDACTED]

[REDACTED] ON SOMALIA,
ANNAN PROPOSED SETTING MARCH 1995 AS THE WITHDRAWAL DATE
FOR UNOSOM-- A DATE THAT WOULD GIVE THE MILITARY UNITS

B1

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 4 OCT 2015
DATE/CASE ID: 04 NOV 2011 201005065

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TIME TO PREPARE AND ONE THAT WOULD LEVERAGE POLITICAL
RECONCILIATION OF THE WARRING FACTIONS. END SUMMARY.

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THE UNHRC REPORT

2. ANNAN EXPRESSED CONCERN ABOUT THE RECENT CONTROVERSY
OVER THE UNHRC REPORT ALLEGING RPA REPRISALS IN SOUTHEAST
RWANDA. HE HAD HOPED TO USE THE REPORT AS A CONSTRUCTIVE
DOCUMENT TO REORGANIZE UN OPERATIONS, BUT WORRIED THAT
OVERREACTIONS BY [REDACTED] COULD
UNDERMINE RECONCILIATION EFFORTS. HE WAS SURPRISED BY THE
STRENGTH OF RWANDAN PRIME MINISTER'S REACTION TO THE
REPORT'S FINDINGS, PARTICULARLY TWAGIRAMUNGU'S QUESTIONING
OF THE METHODOLOGY USED. HE WAS REASSURED, HOWEVER, ONCE
THE PM AGREED TO A JOINT UN-GOR INVESTIGATION OF THE
ALLEGATIONS. WITH THE STAKES SO HIGH, ANNAN ADDED, IT IS
IMPORTANT THAT THE COMMITTEE OF EXPERTS CONTINUE ITS
WORK, WHILE OTHER ASPECTS OF THE MISSION-- THE DEPLOYING

B1

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PAGE 03 STATE 269485 042306Z
UN HUMAN RIGHTS MONITORS AND ADDITIONAL UNAMIR TROOPS--
QUICKLY BECOME FULLY OPERATIONAL.

UN CONSIDERS COMMAND RESTRUCTURING

3. ANNAN SAID THAT MANAGEMENT PROBLEMS WILL BE REDUCED
BY REORGANIZING COMMAND AND OPERATIONAL STRUCTURES IN
RWANDA. THE CAMBODIAN MODEL WILL BE USED AS A TEMPLATE.
EACH ORGANIZATION WILL REMAIN IN CHARGE OF THEIR
RESPECTIVE PORTFOLIOS, WHILE UNSYGSR KAHN WILL ACT AS THE
SOLE COORDINATOR FOR UN OPERATIONS. INCIDENTS LIKE

[REDACTED] SHOULD NOT
HAPPEN AGAIN. MOOSE AGREED THAT ORGANIZATIONAL
IMPROVEMENTS WERE NECESSARY, AND SUGGESTED THAT A STRONG
NUMBER 2 BE SOUGHT TO ASSIST KAHN.

B1

4. ANNAN COMMENTED THAT THE REPATRIATION NUMBERS , NOW
STABILIZED AT 100-200,000, SHOULD INCREASE AGAIN ONCE THE
TUNISIAN AND INDIANS ARRIVE. HE ADMITTED PROBLEMS IN
DEPLOYING FORCES, USING THE UN'S POOR RESPONSE TO THE
ETHIOPIANS AS AN EXAMPLE (NOTE: EIGHTY PERCENT ARE STILL
ON FOOT AND 700 REMAIN WITHOUT THE FLACKJACKETS PROMISED

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UPON THEIR ARRIVAL). MOOSE ASKED WHY THE DEPLOYMENT HAD
TAKEN SO LONG, COMMENTING THAT HE HAD BEEN INFORMED BY
THE TUNISIAN FORMIN THAT GOT WAS READY FOR DEPLOYMENT.
HE UNDERScoreD THAT THE UN HAD NO CAPACITY TO RUN A
COMPREHENSIVE PROGRAM THROUGHOUT THE SOUTHWEST AND
SOUTHEAST, WITHOUT TUNISIAN TROOPS SUPPLEMENTING THE
GHANAIAANS. GENERAL BARIL EXPLAINED THAT THE PROBLEM WITH
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PAGE 04 STATE 269485 042306Z

THE TUNISIAN DEPLOYMENT STEMMED FROM A COMBINATION OF
ISSUES-- IDENTIFYING PROPER TRANSPORT, FAILURE TO
PREPOSITION NECESSARY EQUIPMENT ON THE GROUND AND THE
NEED TO REDEFINE THE TYPE OF ARMORED VEHICLES REQUIRED

FOR TROOP MOBILITY. ANNAN CONTINUED THAT MANY OF THESE
ISSUES WOULD BE RESOLVED SHORTLY AFTER KAHN'S RETURN FROM
PAKISTAN THIS WEEK. MOOSE ASKED ANNAN TO ALSO CONSIDER
WHETHER A "FRIENDS GROUP" IS NEEDED TO HELP RESOLVE THESE
AND FUTURE ISSUES.

ADDRESSING SECURITY CONCERNS

5. KAHN'S ASSESSMENT WAS THAT SECURITY PROBLEMS EXTENDED
BEYOND RWANDA AND ZAIRE TO BURUNDI AND TANZANIA. HE
EXPRESSED HIS DILEMMA ABOUT WHAT TO DO WITH THE MILITIAS
IF EXTRACTED FROM THE CAMPS AND HOW TO MAKE ZAIRIAN
TROOPS, WHO HAVE AGREED TO PARTICIPATE IN SECURITY
OPERATIONS, PART OF THE SOLUTION AND NOT MORE OF THE
PROBLEM. HE WAS CONFIDENT THAT AN EXPANSION OF UNAMIR
INTO ZAIRE WOULD NOT COMPLICATE ITS OPERATIONAL
CHARACTER, BUT EXPRESSED CONCERN ABOUT THE POSSIBILITY OF
RECEIVING SUCH AN EXPANDED MANDATE FROM THE UNSC. HE
ALSO QUESTIONED THE ABILITY OF UNAMIR TO DO THE JOB UNDER
THE 5,500 CEILING. WHEN MOOSE RESPONDED THAT HE
UNDERSTOOD UNAMIR TO BE OVERSUBSCRIBED, ANNAN EXPLAINED
THAT IT WAS A TEMPORARY BLIP AS TROOPS MOVE IN AND OUT.
MOOSE SUGGESTED THAT THE SECURITY VOID RESULTING FROM THE
FRENCH DEPARTURE, ESPECIALLY AROUND GOMA AIRSTRIP, NEEDED
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PAGE 05 STATE 269485 042306Z

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SPECIAL ATTENTION. WITH THE JAPANESE PROVIDING ONLY MEDICAL AND LOGISTICAL SUPPORT, MOOSE SUGGESTED THAT UNAMIR CONSIDER IMMEDIATELY SUPPLANTING FRENCH TROOPS AFTER SEPTEMBER 30. MOOSE QUESTIONED THE NEED TO SEEK A CHAPTER 7 MANDATE TO PERFORM ITS NEW MISSION. ANNAN AGREED THAT THE PROBLEMS IN THE CAMPS REQUIRED A STRATEGY THAT FOCUSED ON BOTH POLITICAL ISSUES AND SECURITY. UNCLASSIFIED

RECONSTRUCTION/REHABILITATION

6. ANNAN SAID THAT WHILE NGOS HAD BEEN MEETING THEIR OBJECTIVES, THE GOR LACKED THE MEANS TO ADDRESS THE IMMENSE INFRASTRUCTURAL NEEDS THROUGHOUT THE COUNTRY. IN SOME NORTHERN AREAS AS MANY AS 80 PERCENT OF THE PEOPLE HAVE RETURNED, YET THE GOR HAD BEEN UNABLE TO RESTART WATER AND ELECTRIC SERVICES. AGREEING THAT THE GOR HAD SERIOUS ORGANIZATIONAL AND FINANCIAL PROBLEMS, MOOSE EXPLAINED THE DILEMMA WITH THE WORLD BANK'S SUSPENSION OF DOLLARS 250 MILLION IN PROJECTIZED FUNDS. THE INTERNATIONAL COMMUNITY NEEDED TO DEVISE A WAY TO RESOLVE

THE ISSUE OF RWANDA'S DOLLARS 7 MILLION IN ARREARS, SO THAT THE BANK WOULD RELEASE THE FUNDS. [REDACTED]

[REDACTED] VOLUNTEERED TO CALL VP KIM JAYCOX ABOUT THE MATTER.

B1

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PAGE 06 STATE 269485 042306Z
SOMALIA

7. ANNAN DESCRIBED HIS VISIT TO SOMALIA AND A PLAN OF ACTION WHICH CONCLUDED WITH UNOSOM'S WITHDRAWAL BY THE END OF MARCH 1995. [REDACTED]

B1

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ANNAN ADDED THAT THE UN MIGHT TAKE THE "ANGOLAN APPROACH" BY FOCUSSED ON NATIONAL RECONCILIATION RATHER THAN SUSTAINING A PKO. AT THIS POINT IN THE CONVERSATION, MOOSE AND ANNAN WERE JOINED BY AMBASSADOR INDERFURTH, NSC UNCLASSIFIED STAFF SUSAN RICE AND USUN STAFF MIKE SHEEHAN, WHO REITERATED THE USG VIEW THAT THE SOMALIA OPERATION SHOULD BE WOUND DOWN AS QUICKLY AS POSSIBLE. CHRISTOPHER

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